Métis Nation of Ontario

SIGNED ON THE POP AUGUST IN THE YEAR 2011

CONSULTATION PROTOCOL

for
Abitibi/Temiscamingue and James Bay





Consultation Protocol for Abitibi/Temiscamingue and James Bay Territories

This Protocol is executed in triplicate this $\frac{2157}{15}$ day of August in the year 2011.

BETWEEN:

Metis Nation of Ontario ["MNO"]

AND:

Métis Nation of Ontario – Timmins a Chartered Community Council of the Métis Nation of Ontario ["Timmins Métis Council"]

AND:

Northern Lights Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Northern Lights Métis Council"]

AND:

Temiskaming Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Temiskaming Métis Council"]

AND:

Chapleau Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Chapleau Métis Council"]

WHEREAS the Metis people joined together long ago to form a new nation – the Métis Nation;

AND WHEREAS the Metis Nation continues today to be the embodiment of our past, our present and our hopes and aspirations for the future;

AND WHEREAS the Metis, as one of the constitutionally recognized Aboriginal peoples of Canada, have the inherent right of self-determination and self-government;

AND WHEREAS the citizens of the Métis Nation who live in Ontario, desiring to bind our people together to collectively promote a common cultural, social, political and economic well-being, have created the MNO to be their representative body;

AND WHEREAS the MNO, as the representative government of the Métis people and rights-bearing Métis communities in Ontario, negotiates and enters into Community Charter Agreements with Community Councils, which authorize democratically elected Community Councils to represent MNO citizens, within a defined geographic territory, pursuant to the roles and responsibilities set out in those Charter Agreements;

AND WHEREAS there are MNO citizens, who live in locations throughout Ontario, who are not currently represented by a MNO Chartered Community Council, but whose local and regional interests continue to be represented by the MNO's overall governance structure;

AND WHEREAS MNO Charter Agreements are negotiated and executed for internal governance purposes, and, do not define, constrain or limit the geographic scope of rights-bearing Métis communities in Ontario or the traditional territories of those communities;

AND WHEREAS the Crown has a duty to consult, and, where appropriate, accommodate rights-bearing Métis communities on planning, developments, projects and policies that have the potential to affect Métis rights, interests and way of life, flowing from the honour of the Crown and s. 35 of the *Constitution Act*, 1982;

AND WHEREAS there are projects and developments in the James Bay and Abitibi/Temiscamingue Métis traditional harvesting territories, which have the potential to affect the rights, interests and way of life of the rights-bearing Métis community;

AND WHEREAS the MNO, along with its Chartered Community Councils, want to work together to ensure that the Crown fulfills its duty to consult, and, where appropriate, accommodate the rights, interests and way of life of the rights-bearing Métis community;

NOW THEREFORE in consideration of the above, the Parties agree as follows:

1. Name of this Agreement

1.1 This agreement shall be called the *Metis Nation of Ontario – Consultation Protocol* for the James Bay and Abitibi/Temiscamingue Métis Traditional Territories [hereinafter referred to as "the Protocol"].

2. Definitions

- 2.1 All words and phrases in this Protocol have the same meaning as in the MNO's bylaws and the MNO Community Council Charter Agreements. To the extent of any conflict, the definitions in the by-laws of the MNO and the Charter Agreement shall prevail.
- 2.2 "Community Charter Agreement" means the agreements executed between the MNO and the MNO Chartered Community Councils, which set out the Parties respective jurisdiction, roles and responsibilities.
- 2.3 "Crown" means Her Majesty the Queen in Right of Canada and Ontario.
- 2.4 "Crown's consultation duties" means the Crown's constitutional obligations flowing from s. 35 of the *Constitution Act*, 1982 and the honour of the Crown to consult, and, where appropriate, accommodate rights-bearing Métis communities on projects, developments and policies that have the potential to affect Métis rights, interests and way of life.
- 2.5 "Métis Traditional Territory" means the James Bay and Abitibi/Temiscamingue Métis traditional territories that are set out as a part of the MNO Harvesters Policy and have been recognized and accommodated by the Crown.
- 2.5 "MNO-Ontario harvesting agreement" means the four point agreement reached between the MNO President and the Ontario Minister for Natural Resources in July 2004.
- 2.5 "MNO" means the Métis Nation of Ontario, as the representative government of the Métis people in Ontario.
- 2.6 "Community Councils" means the Métis Nation Ontario Timmins, the Temiskaming Métis Council, Northern Lights Métis Council and the Chapleau Métis Council, which democratically represent the interests of MNO citizens within the geographic territories defined by the respective Community Charter Agreements.
- 2.7 "Parties" means the MNO, the Métis Nation Ontario Timmins, the Temiskaming Métis Council, Northern Lights Métis Council and the Chapleau Métis Council.
- 2.8 "Projects" means all projects or developments that are being considered, planned, pursued, reviewed and/or implemented within the James Bay and Abitibi/Temiscamique

Métis traditional territories, but are outside the specific geographic territory of a MNO Chartered Community Council.

3. Purpose

- 3.1 The purpose of this Protocol is to:
 - a) protect Métis rights, land use, harvesting practices, traditional knowledge, sacred places as well as the rights-bearing Métis community's special relationship to the land within the James Bay and Abitibi/Temiscamingue Métis traditional territories.
 - b) ensure the Crown's consultation duties to the rights-bearing Métis community which resides throughout, relies on, and, extensively uses, the James Bay and Abitibi/Temiscamingue traditional territories are fulfilled, in relation to any Projects,
 - c) establish a mutually agreeable process between the Parties which ensures all MNO citizens and members of the rights-bearing Métis community are effectively engaged and consulted on the Projects,
 - d) build the capacities of MNO Chartered Community Councils in relation to consultation,
 - e) strengthen the MNO's overall self-government structures and representativeness through collaboration and cooperation between the various levels of Métis government, including, MNO Chartered Community Councils, MNO Regional Councilors, the MNO Captains of the Hunt and the Provincial Council of the Métis Nation of Ontario.

4. Responsibilities of MNO and Community Council

- 4.1 The Parties assert that the Crown's constitutional duties are owed to the entire regional rights-bearing Métis community, which is not defined, limited or constrained by the geographic areas identified within MNO Community Council Charter Agreements or by the MNO's Regions.
- 4.2 The MNO, as the representative government of the Métis Nation and its regional rights-bearing communities in Ontario, has the ultimate responsibility to ensure the entire rights-bearing Métis community is consulted on the Projects.
- 4.3 The Community Councils, through their democratic mandates and their Charter Agreements with the MNO, have the responsibility to ensure the MNO citizens they represent are effectively consulted on the Projects.
- 4.4 The Parties have the responsibility to collaborate and cooperate in order to ensure the regional rights-bearing community is effectively consulted and represented within any Crown consultation processes, regulatory or environmental reviews, engagement with proponents, etc.
- 4.5 The Parties have the responsibility to work together in order to ensure the democratically elected local, regional and provincial governance structures of the Métis people in Ontario are consulted and respected by the Crown, proponents and other relevant groups.

5. Coordinating Committee and Consultation Workplan

- 5.1 A five person Coordinating Committee shall be established, which will include the MNO Regional Councilor and one representative designated by each of the MNO Community Councils that are a Party to this Protocol.
- 5.2. The MNO Regional Captain of the Hunt shall be an ex-officio member of the Coordinating Committee to provide advice and support to the Committee.

- 5.3 The MNO Regional Councilor shall act as the Chair of the Coordinating Committee and shall only vote if consensus is not achieved or in the event of a tie.
- 5.4 The Consultation Committee shall strive for all decisions to be made by consensus.
- 5.5 The Coordinating Committee will work together to develop and implement a mutually agreeable Consultation Workplan to ensure the Crown's constitutional duties to the rights-bearing Métis community are fulfilled in relation to any Projects. This Consultation Workplan will include, but will not be limited to, the following:
 - a) an overview of the Projects;
 - b) terms of reference for the Coordinating Committee,
 - c) activities, timelines, roles and responsibilities of the Parties,
 - d) a local and regional MNO citizen engagement plan, which would include meetings with MNO Chartered Community Councils, public meetings, etc.,
 - e) the identification of research and studies required,
 - f) staffing and administration requirements for the Community Councils,
 - g) a communications plan, and
 - h) appropriate budgets.
- 5.6 The Consultation Committee shall meet in person or via conference call as required and determined by the Coordinating Committee.
- 5.7 Members of the Consultation Committee shall be remunerated for their work based on the MNO's policies and procedures, with the exception of Consultation Committee members who are employees of the MNO.
- 5.8 The Parties to this Protocol agree to jointly retain legal counsel advise them and to represent the rights-bearing Métis community in Crown consultation processes, regulatory and environmental reviews, negotiations with proponents, etc.

6. Communications with MNO Citizens

- 6.1 The Parties will work to ensure that all potentially affected MNO citizens are engaged and communicated with in a fair, transparent and open manner.
- 6.2 In order to ensure all MNO citizens have access to information related to Projects, the Parties agree to use the MNO's print and on-line communications tools.
- 6.3 The Coordinating Committee shall report regularly to all MNO citizens and their respective Community Councils through Council meetings, local meetings as well as regional meetings.

7. Communications with the Crown and Proponents

- 7.1 The Coordinating Committee shall provide direction for all written letters and submissions to the Crown, regulatory bodies and/or proponents in relation to any Projects.
- 7.2 Written letters and submissions in relation to the Project, on behalf of the rights-bearing community, shall be from the Chair of the Coordinating Committee or his/her designate.
- 7.3 All written letters and submissions shall be provided to all members of the Coordinating Committee as well as the Presidents of the Parties.

8. Dispute Resolution

- 8.1 Any dispute or inquiry that arises out of this Protocol shall first be referred to Presidents of the Community Councils for resolution.
- 8.2 If resolution is not possible under paragraph 9.1, an Inquiry Panel may be called.

- 8.3 The Inquiry Panel will be composed of a Chair who is a Senator and mutually agreed to by the Parties, an appointee by the MNO Executive Council, and an appointee by the Community Councils.
- 8.4 Where a dispute is referred to and Inquiry Panel, the MNO Secretariat shall give 30 days notice in writing to all parties. Such notice shall include the reasons for the inquiry and the materials and persons, which the parties shall provide for the assistance of the inquiry panel. The inquiry shall be held within 90 days of issuing the notice.
- 8.5 At any inquiry, called pursuant to paragraph 8.2 the panel shall hear representations from persons or entities concerned in the dispute. The inquiry panel may decide whether the representations are to be made orally or in writing. Any written submission must be received at least 30 days before the date of the inquiry.
- 8.6 Upon termination of the inquiry the panel shall either:
 - a) issue a recommendation as to costs
 - b) issue a recommendation regarding the substantive issue in dispute; or
 - c) issue a recommended procedure on how to resolve the dispute; or
 - d) issue a judgment on the merits of the issue in dispute.
- 8.7 Where an inquiry is held, the panel shall set out its decision in writing. The written decision shall be made available to the parties within 30 days of the inquiry.
- 8.8 All decisions of the Inquiry Panel shall be final.

9. Communications Between The Parties

9.1 For the purposes of this Protocol, the contact information below will be used by the Parties.

For the MNO:

500 Old St. Patrick Road Ottawa, Ontario, K1N 9G4

P: 613-798-1488

F: 613-722-4225

ATTN.: Gary Lipinski, President

For MNO Regional Councilor:

c/o 500 Old St. Patrick Road Ottawa, Ontario, K1N 9G4

P: 613-798-1488 F: 613-722-4225

ATTN.: Marcel Lafrance, Regional Councilor

For the Timmins Métis Council:

347 Spruce St. South Timmins, Ontario, P4N 2N2

T: 705-264-3939 F: 705-264-5468

ATTN.: Natalie Durocher, President

For the Temiskaming Métis Council:

217 Niven St., Box 58
Haileybury, Ontario, POJ 1K0
T: 705-272-3883

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ATTN.:

Liliane Ethier, President

For the Northern Lights Métis Council:

P.O Box 2690 275 Fifteenth Ave. Cochrane, Ontario, POL 1C0

ATTN.:

Urgel Courville, President

For the Chapleau Métis Council:

Box 641 Chapleau, ON POM 1K0 T: 705-864-0224

ATTN:

David Hamilton, President

10. General

- 10.1 This Protocol may be amended in writing at any time by agreement of the Parties.
- 10.2 This Protocol may be terminated by either Party by sending written notice to the other Party. Termination shall take effect thirty (30) days after receipt of said written notice.
- 10.3 Nothing in this Protocol limits or shall be interpreted as limiting the ability of the MNO President, the MNO Executive Council or the Provisional Council of the Métis Nation of Ontario to represent the interests of all MNO citizens in bilateral or tripartite discussions with governments, agencies or other organizations.
- 10.4 Nothing in this Protocol limits or shall be interpreted as limiting the ability of the Community Councils in representing the interests of the MNO citizens they represent or leading and engaging in consultation related discussions with the Crown on Projects and developments that are within the geographic scope of the Community Council, which do not have potential regional impacts on the rights-bearing Métis community.
- 10.5 Nothing in this Protocol amends, limits or alters the mandates, roles, responsibilities and jurisdictions set out in the MNO's by-laws, existing and future MNO Community Council Charter Agreements, the MNO Rules or Order or other MNO policies and procedures, as amended from time to time.
- 10.6 This Protocol shall enure to the benefit of and be binding upon the Parties and their respective successors and assigns.
- 10.7 This Protocol is not transferable to any other party.
- 10.8 This Protocol comes into effective upon its execution and shall remain in place until amended or terminated pursuant to the terms set out in this Protocol.

IN WITNESS WHEREOF the Parties have executed this Protocol on the _____ day of August 2011.

Gary Lipinski President

Metis Nation of Ontario

Witness

Marcel Lafrance
Region 3 Councilor
Metis Nation of Ontario

Witness

Matalie Durocher

President

Métis Nation of Ontario - Timmins

Urgel Courville

President

Northern Lights Métis Council

Witness

Liliane Ethier

President

Temiskaming Métis Council

Witness

Witness

David Hamilton

President

Chapleau Métis Council