

Consultation Protocol for Treaty #3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River Traditional Territories

This Protocol is executed in triplicate this 15th day of October in the year 2011.

BETWEEN:

Metis Nation of Ontario ["MNO"]

AND:

The Sunset Country Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Sunset Country Métis Council"]

AND:

The Kenora Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Kenora Métis Council"]

AND:

The Dryden Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Dryden Métis Council"]

AND:

The Atikokan Métis Council
a Chartered Community Council of the Métis Nation of Ontario
["Atikokan Métis Council"]

WHEREAS the Metis people joined together long ago to form a new nation – the Métis Nation;

AND WHEREAS the Metis Nation continues today to be the embodiment of our past, our present and our hopes and aspirations for the future;

AND WHEREAS the Metis, as one of the constitutionally recognized Aboriginal peoples of Canada, have the inherent right of self-determination and self-government;

AND WHEREAS the citizens of the Métis Nation who live in Ontario, desiring to bind our people together to collectively promote a common cultural, social, political and economic well-being, have created the MNO to be their representative body;

AND WHEREAS the MNO, as the representative government of the Métis people in Ontario, negotiates and enters into Community Charter Agreements with Community Councils, which authorize democratically elected Community Councils to represent MNO citizens, within a defined geographic territory, pursuant to the roles and responsibilities set out in those Charter Agreements;

AND WHEREAS there are MNO citizens, who live in locations throughout Ontario, who are not currently represented by a MNO Chartered Community Council, but whose local and regional interests continue to be represented by the MNO's overall governance structure;

AND WHEREAS MNO Charter Agreements are negotiated and executed for internal governance purposes, and, do not define, constrain or limit the geographic scope of rights-bearing Métis communities and their traditional territories in Ontario or the treaty rights and interests of Métis in the Treaty #3 territory;

AND WHEREAS the Crown has a duty to consult, and, where appropriate, accommodate rights-bearing Métis communities on planning, developments, projects and policies that have the potential to affect Métis rights, interests and way of life, flowing from the honour of the Crown and s. 35 of the *Constitution Act*, 1982;

AND WHEREAS there are projects and developments in Treaty # 3 territory as well as the Lake of the Woods/Lac Seul and Rainy Lake/Rainy River Métis traditional harvesting territories, which have the potential to affect the Métis rights, interests and way of life within the territories;

AND WHEREAS the MNO, along with its Chartered Community Councils, want to work together to ensure that the Crown fulfills its duty to consult, and, where appropriate, accommodate the rights, interests and way of life of rights-bearing Métis communities and Métis with treaty rights and interests in the Treaty #3 territory;

NOW THEREFORE in consideration of the above, the Parties agree as follows:

1. Name of this Agreement

1.1 This agreement shall be called the *Metis Nation of Ontario – Consultation Protocol* for the Treaty #3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River Traditional Territories [hereinafter referred to as "the Protocol"].

2. Definitions

- 2.1 All words and phrases in this Protocol have the same meaning as in the MNO's bylaws and the MNO Community Council Charter Agreements. To the extent of any conflict, the definitions in the by-laws of the MNO and the Charter Agreement shall prevail.
- 2.2 "Community Charter Agreement" means the agreements executed between the MNO and the MNO Chartered Community Councils, which set out the Parties respective jurisdiction, roles and responsibilities.
- 2.3 "Crown" means Her Majesty the Queen in Right of Canada and Ontario.
- 2.4 "Crown's consultation duties" means the Crown's constitutional obligations flowing from s. 35 of the *Constitution Act, 1982* and the honour of the Crown to consult, and, where appropriate, accommodate Métis on projects, developments and policies that have the potential to affect Métis rights, interests and way of life.
- 2.5 "Métis Traditional Territories" means the Lake of the Woods/Lac Seul and Rainy Lake/Rainy River traditional territories, which are set out in the map that is attached as Appendix A to this Protocol and have been identified in MNO Harvesters Policy, and accommodated by the Crown in the MNO-Ontario harvesting agreement.
- 2.6 "Treaty #3 Territory" means the lands identified within Treaty #3 that the descendants of the Halfbreed Adhesion to Treaty #3 have treaty rights and interests throughout, which is set out in the map that is attached as Appendix B to this Protocol.
- 2.7 "MNO-Ontario harvesting agreement" means the four point agreement reached between the MNO President and the Ontario Minister for Natural Resources in July 2004.
- 2.8 "MNO" means the Métis Nation of Ontario, as the representative government of the Métis people in Ontario.
- 2.6 "Community Councils" means the Sunset Country Métis Council, the Kenora Métis Council, the Dryden Métis Council and the Atikokan Métis Council, which democratically represent the interests of MNO citizens within the geographic territories defined by the respective Community Charter Agreements.

- 2.7 "Parties" means the MNO, the Sunset Country Métis Council, the Kenora Métis Council, the Dryden Métis Council and the Atikokan Métis Council.
- 2.8 "Projects" means all projects or developments that are being considered, planned, pursued, reviewed and/or implemented within the Treaty #3, the Lake of the Woods/Lac Seul, and the Rainy Lake/Rainy River traditional territories, but are outside the specific geographic territory of a MNO Chartered Community Council.

3. Purpose

- 3.1 The purpose of this Protocol is to:
 - a) protect the rights, land use, harvesting practices, traditional knowledge, sacred places and special relationship to the land of Métis within the Treaty #3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River traditional territories,
 - ensure the Crown's consultation duties to Métis within the Treaty # 3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River traditional territories are fulfilled, in relation to any Projects,
 - c) establish a mutually agreeable process between the Parties which ensure Métis are effectively engaged and consulted on the Projects within the Treaty # 3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River traditional territories,
 - d) build the capacities of MNO Chartered Community Councils in relation to consultation,
 - e) strengthen the MNO's overall self-government structures and representativeness through collaboration and cooperation between the various levels of Métis government, including, MNO Chartered Community Councils, MNO Regional Councilors, the MNO Captains of the Hunt and the Provincial Council of the Métis Nation of Ontario.

4. Responsibilities of MNO and Community Council

- 4.1 The Parties assert that the Crown's constitutional duties are owed to Métis in the Treaty # 3, Lake of the Woods/Lac Seul and Rainy Lake/Rainy River traditional territories, which is not defined, limited or constrained by the geographic areas identified within MNO Community Council Charter Agreements or by the MNO's Regions.
- 4.2 The MNO, as the representative government of the Métis Nation, has the ultimate responsibility to ensure rights-bearing Métis communities and Métis with treaty rights and interests in the Treaty #3 territory are consulted on the Projects.
- 4.3 The Community Councils, through their democratic mandates and their Charter Agreements with the MNO, have the responsibility to ensure the MNO citizens they represent are effectively consulted on the Projects.
- 4.4 The Parties have the responsibility to collaborate and cooperate in order to ensure rights-bearing communities and Métis with treaty rights and interests in the Treaty #3 territory are effectively consulted and represented within any Crown consultation processes, regulatory or environmental reviews, engagement with proponents, etc.
- 4.5 The Parties have the responsibility to work together in order to ensure the democratically elected local, regional and provincial governance structures of the Métis people in Ontario are consulted and respected by the Crown, proponents and other relevant groups.

5. Consultation Committee and Consultation Workplan

5.1 A five person Consultation Committee shall be established, which will include the MNO Regional Councilor and one representative designated by each of the MNO Community Councils.

- 5.2. The regional Captain of the Hunt shall be an ex-officio member of the Consultation Committee to provide advice and support to the Committee.
- 5.3 The MNO Regional Councilor shall act as the Chair of the Consultation Committee and shall only vote if consensus is not achieved or in the event of a tie.
- 5.4 MNO shall designate a staff person to work with the Consultation Committee in order to provide technical advice and support.
- 5.5 The Consultation Committee shall strive for all decisions to be made by consensus.
- 5.6 The Consultation Committee will work together to develop and implement a mutually agreeable Consultation Workplan to ensure the Crown's constitutional duties to the rights-bearing Métis community and Métis with treaty rights and interests in the Treaty #3 territory are fulfilled in relation to any Projects. This Consultation Workplan will include, but will not be limited to, the following:
 - a) an overview of the Projects;
 - b) terms of reference for the Consultation Committee,
 - c) activities, timelines, roles and responsibilities of the Parties,
 - d) a local and regional MNO citizen engagement plan, which would include meetings with MNO Chartered Community Councils, public meetings, etc.,
 - e) the identification of research and studies required,
 - f) staffing and administration requirements for the Community Councils,
 - g) a communications plan, and
 - h) appropriate budgets.
- 5.7 The Consultation Committee shall meet in person or via conference call as required and determined by the Consultation Committee.
- 5.8 Members of the Consultation Committee shall be remunerated for their work based on the MNO's policies and procedures, with the exception of Consultation Committee members who are employees of the MNO.
- 5.9 The Parties to this Protocol agree to jointly retain legal counsel advise them and to represent the rights-bearing Métis community and Métis with treaty rights and interests in the Treaty #3 territory in Crown consultation processes, regulatory and environmental reviews, negotiations with proponents, etc.

6. Communications with MNO Citizens

- 6.1 The Parties will work to ensure that all potentially affected MNO citizens are engaged and communicated with in a fair, transparent and open manner.
- 6.2 In order to ensure all MNO citizens have access to information related to Projects, the Parties agree to use the MNO's print and on-line communications tools.
- 6.3 The Consultation Committee shall report regularly to all MNO citizens and their respective Community Councils through Council meetings, local meetings as well as regional meetings.

7. Communications with the Crown and Proponents

- 7.1 The Consultation Committee shall provide direction for all written letters and submissions to the Crown, regulatory bodies and/or proponents in relation to any Projects.
- 7.2 Written letters and submissions in relation to the Project, on behalf of the rights-bearing community, shall be from the Chair of the Consultation Committee or his/her designate.

7.3 All written letters and submissions shall be provided to all members of the Consultation Committee as well as the Presidents of the Parties, including, the President of the MNO.

8. Dispute Resolution

- 8.1 Any dispute or inquiry that arises out of this Protocol shall first be referred to Presidents of the Community Councils for resolution.
- 8.2 If resolution is not possible under paragraph 9.1, an Inquiry Panel may be called.
- 8.3 The Inquiry Panel will be composed of a Chair who is a Senator and mutually agreed to by the Parties, an appointee by the MNO Executive Council, and an appointee by the Community Councils.
- 8.4 Where a dispute is referred to and Inquiry Panel, the MNO Secretariat shall give 30 days notice in writing to all parties. Such notice shall include the reasons for the inquiry and the materials and persons, which the parties shall provide for the assistance of the inquiry panel. The inquiry shall be held within 90 days of issuing the notice.
- 8.5 At any inquiry, called pursuant to paragraph 8.2 the panel shall hear representations from persons or entities concerned in the dispute. The inquiry panel may decide whether the representations are to be made orally or in writing. Any written submission must be received at least 30 days before the date of the inquiry.
- 8.6 Upon termination of the inquiry the panel shall either:
 - a) issue a recommendation as to costs
 - b) issue a recommendation regarding the substantive issue in dispute; or
 - c) issue a recommended procedure on how to resolve the dispute; or
 - d) issue a judgment on the merits of the issue in dispute.
- 8.7 Where an inquiry is held, the panel shall set out its decision in writing. The written decision shall be made available to the parties within 30 days of the inquiry.
- 8.8 All decisions of the Inquiry Panel shall be final.

9. Communications Between The Parties

9.1 For the purposes of this Protocol, the contact information below will be used by the Parties,

For the MNO:

500 Old St. Patrick Road Ottawa, Ontario, K1N 9G4

F: 6

613-798-1488 613-722-4225

ATTN.:

Gary Lipinski, President

For MNO Regional Councilor: Theresa Stenlund RR2 Site 220 Comp. 40 Kenora, Ontario P9N 3W8 P: 807-548-3003

For the Sunset Country Métis Council: P.O. Box 403 P9A 3M7 26 Victoria Avenue Fort Frances, ON P9A 2C3 PH: 807-274-1386 For the Kenora Métis Council: 70 Park Street Kenora, ON P9N 1Y6 PH: 807-468-2034

For the Dryden Métis Council: 34A King Street Dryden, ON P8N 1B4 PH: 807-223-8082

For the Atikokan Métis Council: Box 1630, 33 Birch Rd. Atikokan, ON POT 1C0 PH: 807-597-2954

10. General

- 10.1 This Protocol may be amended in writing at any time by agreement of the Parties.
- 10.2 This Protocol may be terminated by either Party by sending written notice to the other Party. Termination shall take effect thirty (30) days after receipt of said written notice.
- 10.3 Nothing in this Protocol limits or shall be interpreted as limiting the ability of the MNO President, the MNO Executive Council or the Provisional Council of the Métis Nation of Ontario to represent the interests of all MNO citizens in bilateral or tripartite discussions with governments, agencies or other organizations.
- 10.4 Nothing in this Protocol limits or shall be interpreted as limiting the ability of the Community Councils in representing the interests of the MNO citizens they represent or leading and engaging in consultation related discussions with the Crown on Projects and developments that are within the geographic scope of the Community Council, which do not have potential regional impacts on rights-bearing Métis communities and Métis with treaty rights and interests in the Treaty #3 territory.
- 10.5 Nothing in this Protocol amends, limits or alters the mandates, roles, responsibilities and jurisdictions set out in the MNO's by-laws, existing and future MNO Community Council Charter Agreements, the MNO Rules or Order or other MNO policies and procedures, as amended from time to time.
- 10.6 This Protocol shall enure to the benefit of and be binding upon the Parties and their respective successors and assigns.
- 10.7 This Protocol is not transferable to any other party.
- 10.8 This Protocol comes into effective upon its execution and shall remain in place until amended or terminated pursuant to the terms set out in this Protocol.

IN WITNESS WHEREOF the Parties have executed this Protocol on the 15 day of 4011.

Gary Lipinski
President
Metis Nation of Ontario

Theresa Stenlund
Regional Councillor
Metis Nation of Ontario

President
Sunset Country Métis Council

President
Kenora Métis Council

Fresident
Kenora Métis Council

President
Theresa Stenlund
Witness

Witness

President
Witness

Witness

Witness

President
Theresa Stenlund
Witness

Witness

Witness

Witness

President
Theresa Stenlund
Witness

Witness

President
Theresa Stenlund
Witness

Witness

Witness

Witness

President
Theresa Stenlund
Witness

Witness

Witness

Witness

Witness

President
Theresa Stenlund
Witness

Witness

Witness

Witness

Witness

Witness

Witness

President

Atikokan Métis Council

APPENDIX A



APPENDIX B

